



# NEW HAMPSHIRE SECRETARY OF STATE

## David M. Scanlan

---

DATE: January 2, 2024

Hon. Jeb Bradley  
President of the Senate  
State House, Room 302  
107 North Main Street  
Concord, NH 03301

Hon. Sherman Packard  
Speaker of the House of Representatives  
State House, Room 311  
107 North Main Street  
Concord, NH 03301

Hon. James Gray  
Chair, Senate Committee on Election  
Law and Municipal Affairs  
State House, Room 105  
107 North Main Street  
Concord, NH 03301

Hon. Ross Berry  
Chair, House Committee on Election Law  
Legislative Office Building, Room 308  
33 North State Street  
Concord, NH 03301

Re: Report to Legislature: Voters Registering or Voting on Election Day Without Presenting Photo Identification

Dear Mr. President, Mr. Speaker, and Committee Chairs:

Pursuant to RSA 659:13, IV(c), this letter reports the number of individuals in each voting district recorded by local election officials in the Statewide Voter Registration System as having either registered to vote or voted on the election date stated in the report without presenting a valid photo identification.

For town and city elections, special state primary or general elections, if the report does not list a voting district, that district reported "0" voters who registered or voted without photo ID. A report for the State Primary or State General election lists all voting districts in the state, with an entry of "0" if no voter was reported as having registered or voted without photo ID.

Registered voters without photo ID whose identity is verified by the Moderator, Clerk, or Supervisor of the Checklist are not required to complete a challenged voter affidavit, unless the person is challenged, and are not included in the reported numbers. RSA 659:13,II (b) If that voter is challenged based on



# NEW HAMPSHIRE SECRETARY OF STATE

## David M. Scanlan

---

identity, the voter must complete a challenged voter affidavit, in which case that voter is included in the reported numbers.

A person applying for voter registration who does not present authorized photo ID may use a Qualified Voter Affidavit to prove their identity and register. Local election officials take a photograph of the applicant, unless the applicant signs an affidavit of religious objection to their photograph being taken. RSA 654:12, III-a. A registered voter checking in to obtain a ballot who does not present authorized photo ID and whose identity is not verified by a Moderator, Clerk, or Supervisor may complete a Challenged Voter Affidavit to prove identity, check in, and receive a ballot. In that circumstance election officials take a photograph of the voter, unless the voter completes an affidavit of religious objection to their photograph being taken. RSA 659:13, I(c)(4) & (5).

The data in this report is based on the information local election officials entered into the Statewide Voter Registration System. The Secretary of State's office has traditionally reported data on the number of voters who registered or voted without presenting valid photo identification as part of the more comprehensive report required by RSA 654:12, V(f) which reports the outcome of the follow up inquiry by the Secretary of State into affidavit letters. Of necessity, that report is issued later in the election cycle. A new Statewide Voter Registration System is under development for use at future elections. It is designed, in part, to make production of these reports more efficient. In the future we plan to issue this report under RSA 659: 13, IV(c) and later in the election cycle issue the report required by RSA 654:12, V(f), which is more comprehensive. Both reports will provide some data on affidavit use when applicants and voters do not have valid photo ID. If local election officials report additional data or correct previously reported data between the time when the two reports are compiled, the count of the number of voters will change from one report to the next.

The attached reports are for local elections, state special primary and general elections from the period of November 1, 2023 through December 31, 2023.

Sincerely,

A handwritten signature in black ink, appearing to read "D. Scanlan", written over a faint, larger signature.

David M. Scanlan  
Secretary of State

Challenged Voter Affidavits		
November 1 - December 31, 2023 Local Elections, Special State Primary and General Elections		
Town and City Wards		
TOWN NAME	WARD	COUNT
Concord	06	2
Concord	08	2
Concord	10	2
Dover	04	3
Keene	02	1
Keene	05	1
Laconia	06	1
Manchester	01	1
Manchester	02	2
Manchester	03	1
Manchester	05	1
Manchester	06	7
Manchester	07	5
Manchester	08	3
Manchester	10	1
Manchester	11	3
Manchester	12	1
Nashua	01	3
Nashua	02	4
Nashua	03	1
Nashua	04	4
Nashua	05	3
Nashua	07	5
Nashua	08	2
Nashua	09	7
Portsmouth	02	4
Portsmouth	05	3
Rochester	01	1
Rochester	02	1
Rochester	03	2
Rochester	04	3
TOTAL REPORTED FOR ALL ELECTIONS DURING THIS TIME PERIOD		80

Qualified Voter Affidavits		
November 1 - December 31, 2023 Local Elections, Special State Primary and General Elections		
Town and City Wards		
TOWN NAME	WARD	COUNT
Manchester	05	1
Manchester	07	3
TOTAL REPORTED FOR ALL ELECTIONS DURING THIS TIME PERIOD		4

Numbers are as reported by local election officials. For town and city elections, special state primary or general elections, if the report does not list a voting district that district reported "0" voters who registered or voted without photo ID. A report for the State Primary or State General election will list all voting districts in the state, with an entry of "0" if no voter was reported as having registered or voted without photo ID.